

Report of the Head of Scrutiny and Member Development

Report to the Joint Health Overview and Scrutiny Committee (Yorkshire and the Humber)

Date: 2 September 2011

Subject: Review of Children’s Congenital Heart Services in England: Feedback from other key stakeholders

Are specific electoral Wards affected? If relevant, name(s) of Ward(s):	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Are there implications for equality and diversity and cohesion and integration?	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Is the decision eligible for Call-In?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information? If relevant, Access to Information Procedure Rule number: Not applicable Appendix number: Not applicable	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No

Summary of main issues

1. The Joint Health Overview and Scrutiny Committee HOSC (Yorkshire and the Humber) forms the statutory overview and scrutiny body to consider and respond to the proposed reconfiguration of Children’s Congenital Heart Services in England – taking into account the potential impact on children and families across the region.
2. In considering the proposals set out in the *Safe and Sustainable Consultation Document: A new vision for Children’s Congenital Heart Services in England (March 2011)*, Members of the Joint HOSC have considered a range of evidence. This report (and associated appendices) seeks to add to that body of evidence and provide details of a range of views expressed by other key stakeholders, including Hospital Trusts, BME communities and the general public for consideration by the Joint HOSC.

Recommendations

3. Members are asked to consider the details presented in this report (and associated appendices) and identify/ agree any specific matters for inclusion in the Committee’s report to be presented to Joint Committee of Primary Care Trusts (JCPCT) later in the year.

1.0 Purpose of this report

- 1.1 The purpose of this report is to present Joint Health Overview and Scrutiny Committee (Yorkshire and the Humber) with details of a range of views expressed by other key stakeholders, including Hospital Trusts, BME communities and the general public, as part of the Committee's consideration of the proposed reconfiguration of Children's Congenital Heart Services in England.

2.0 Background information

- 2.2 in 2008 the NHS Medical Director requested a review of Children's Congenital Heart Services in England. The aim of the review was to develop and bring forward recommendations for a *Safe and Sustainable* national service that has:

- Better results in surgical centres with fewer deaths and complications following surgery
- Better, more accessible assessment services and follow up treatment delivered within regional and local networks
- Reduced waiting times and fewer cancelled operations
- Improved communication between parents/ guardians and all of the services in the network that see their child
- Better training for surgeons and their teams to ensure the service is sustainable for the future
- A trained workforce of experts in the care and treatment of children and young people with congenital heart disease
- Surgical centres at the forefront of modern working practices and new technologies that are leaders in research and development
- A network of specialist centres collaborating in research and clinical development, encouraging the sharing of knowledge across the network

- 2.3 On behalf of the ten Specialised Commissioning Groups in England, and their constituent local Primary Care Trusts, the Safe and Sustainable review team (at NHS Specialised Services) has managed the review process. This has involved:

- Engaging with partners across the country to understand what works well at the moment and what needs to be changed
- Developing standards – in partnership with the public, NHS staff and their associations – that surgical centres must meet in the future
- Developing a network model of care to help strengthen local cardiology services
- An independent expert panel assessment of each of the current surgical centres against the standards
- The consideration of a number of potential configuration options against other criteria including access, travel times and population.

- 2.4 At the Joint Committee of Primary Care Trusts (JCPCT) meeting held on 16 February 2011, the following recommendations and options for consultation were presented an agreed:

- Development of Congenital Heart Networks across England that would comprise all of the NHS services that provide care to children with Congenital Heart Disease and their families, from antenatal screening through to the transition to adult services.

- Implementation of new clinical standards that must be met by all NHS hospitals designated to provide heart surgery for children
- Implementation of new systems for the analysis and reporting of mortality and morbidity data relating to treatments for children with Congenital Heart Disease.
- A reduction in the number of NHS hospitals in England that provide heart surgery for children from the current 11 hospitals to 6 or 7 hospitals in the belief that only larger surgical centres can achieve true quality and excellence.
- The options for the number and location of hospitals that provide children's heart surgical services in the future are:

Option A: Seven surgical centres at:

- Freeman Hospital, Newcastle
- Alder Hey Children's Hospital, Liverpool
- Glenfield Hospital, Leicester
- Birmingham Children's Hospital
- Bristol Royal Hospital for Children
- 2 centres in London¹

Option B: Seven surgical centres at:

- Freeman Hospital, Newcastle
- Alder Hey Children's Hospital, Liverpool
- Birmingham Children's Hospital
- Bristol Royal Hospital for Children
- Southampton General Hospital
- 2 centres in London¹

Option C: Six surgical centres at:

- Freeman Hospital, Newcastle
- Alder Hey Children's Hospital, Liverpool
- Birmingham Children's Hospital
- Bristol Royal Hospital for Children
- 2 centres in London¹

Option D: Six surgical centres at:

- Leeds General Infirmary
- Alder Hey Children's Hospital, Liverpool
- Birmingham Children's Hospital
- Bristol Royal Hospital for Children
- 2 centres in London¹

2.5 There was a formal period of public consultation on the proposed changes from 1 March 2011 until 1 July 2011.

2.6 In March 2011, a Joint Health Overview and Scrutiny Committee (Yorkshire and the Humber) was formed as the statutory overview and scrutiny body to consider the

¹ The preferred two London centres in the four options are Evelina Children's Hospital and Great Ormond Street Hospital for Children

proposals of the review and the potential impact on children and families across Yorkshire and the Humber.

3.0 Main issues

- 3.1 In considering the proposals set out in the *Safe and Sustainable Consultation Document: A new vision for Children's Congenital Heart Services in England (March 2011)*, Members of the Joint HOSC have considered a range of evidence. This report (and associated appendices) seeks to add to that body of evidence and provide details of a range of views expressed by other key stakeholders on the proposed changes.

Submissions by NHS Hospital Trusts

- 3.2 In March 2011, Leeds Teaching Hospitals NHS Trust (LTHT) provided the Joint HOSC with its initial response to the proposed reconfiguration of Children's Congenital Heart Services. Further details provided by LTHT are reported elsewhere on the agenda for consideration. However, in order to provide further evidence from other NHS Hospital Trusts across the region, each Trust was invited to provide a written submission for consideration by the Joint HOSC.
- 3.3 At the time of writing this report, response had been received from the following Hospital Trusts:
- Airedale NHS Foundation Trust
 - Harrogate and District NHS Foundation Trust
 - Northern Lincolnshire and Goole Hospitals NHS Foundation Trust
 - Sheffield Children's NHS Foundation Trust

Details of the invitation and the above responses are appended to this report.

- 3.4 In addition, the other surgical centres in the North of England currently providing children's cardiac surgery services (i.e. Alder Hey Children's NHS Foundation Trust and Newcastle upon Tyne Hospitals NHS Foundation Trust) were also invited to provide a written submission for consideration by the Joint HOSC.
- 3.5 To date, a response from Alder Hey Children's NHS Foundation Trust has been received. Details of the invitation and this response are appended to this report.

Submissions by Directors of Public Health

- 3.6 Furthermore, all Directors of Public Health across Yorkshire and the Humber were invited to provide a written submission for consideration by the Joint HOSC.
- 3.7 To date, no responses have been received. Nonetheless, details of the invitation are appended to this report for information.

Submissions by the Children's Heart Surgery Fund (CHSF)

- 3.8 Following the release of the *Safe and Sustainable Consultation Document: A new vision for Children's Congenital Heart Services in England (March 2011)*, the CHSF

(a registered charity based at the Yorkshire Heart Centre in Leeds General Infirmary) held a series of public engagement events across the region. The main aim of these events was to raise public awareness around the proposals and the potential impact of each of the four options on children and families across Yorkshire and the Humber.

- 3.9 Details of the approach and a summary of the key themes / questions raised through this engagement activity are appended to this report for consideration. In addition, as an organisation representing children and families currently accessing children's congenital cardiac services across the region, representatives from the CHSF have been invited to the meeting to present the report and address any questions from members of the Committee about the engagement work undertaken.

Feedback from Black and Minority Ethnic (BME) communities

- 3.10 Concerns around the level of involvement and engagement with BME communities as part of the consultation process have been highlighted as areas for consideration by the Joint HOSC. As such, community representatives have been invited to attend the meeting to outline any such matters and address any questions from members of the Committee in this regard.

4.0 Corporate Considerations

4.1 Consultation and Engagement

- 4.1.1 Specific concerns around the involvement and engagement of BME communities as part of the consultation process have been highlighted for consideration by the Joint HOSC.
- 4.1.2 Feedback gathered by the Children's Heart Surgery Fund through a series of public engagement events across Yorkshire and the Humber is appended to this report for consideration.

4.2 Equality and Diversity / Cohesion and Integration

- 4.2.1 Specific concerns around the involvement and engagement of BME communities as part of the consultation process have been highlighted for consideration by the Joint HOSC.

4.3 Council Policies and City Priorities

- 4.3.1 There are no specific considerations relevant to this report.

4.4 Resources and Value for Money

- 4.4.1 There are no specific considerations relevant to this report.

4.5 Legal Implications, Access to Information and Call In

- 4.5.1 This report does not contain any exempt or confidential information.

4.6 Risk Management

4.6.1 There are no specific considerations relevant to this report.

5.0 Conclusions

5.1 The Joint HOSC (Yorkshire and the Humber) forms the statutory overview and scrutiny body to consider and respond to the proposed reconfiguration of Children's Congenital Heart Services in England – taking account of the potential impact on children and families across the and the potential impact on children and families across the Yorkshire and Humber region.

5.2 This report (and associated appendices) provides details of a range of views expressed by other key stakeholders, including Hospital Trusts, BME communities and the general public for consideration by the Joint HOSC.

6.0 Recommendations

6.1 Members are asked to consider the details presented in the attached report and identify/ agree any specific matters for inclusion in the Committee's report to be presented to Joint Committee of Primary Care Trusts (JCPCT) later in the year.

7.0 Background documents

- A new vision for Children's Congenital Heart Services in England (March 2011)